

Message Text

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E.O. 11652:GDS

TAGS: NATO, PFOR, NAC, AWACS

SUBJECT:IMPROVEMENT OF NATO DEFENSES IN NORTHAG AREA

REFS: A. USNATO 1500, DTG 161840Z MAR 77; B. USNATO 1889,
DTG 011458Z APR 77

1. IN PREPARING US DEFENSE IMPROVEMENT IMPACT MEASURES TO
PROPOSE AT THE MAY MEETINGS, WE HAVE FOCUSED ON SEVERAL
OBJECTIVES:

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-- TO IMPART A SENSE OF FORWARD MOVEMENT TO THE IMPROVEMENT
OF NATO'S CONVENTIONAL FORCES, A SENSE THAT WOULD BE ABSENT
IF WE WERE ONLY QTE TO STUDY UNQTE THE PROBLEM IN A NATO
DEFENSE REVIEW. THE IMPACT MEASURES THUS WOULD REINFORCE,
NOT SUPPLANT, THE LONGER-TERM DEFENSE REVIEWS WHICH WE MAY
PROPOSE.

-- TO INDUCE COMPLEMENTARY ALLIED ACTION NECESSARY FOR THE EFFECTIVE IMPLEMENTATION OF THESE MEASURES. THIS WOULD GIVE SUBSTANCE TO VICE PRESIDENT MONDALE'S STATEMENT TO THE NAC LAST JANUARY THAT PRESIDENT CARTER IS WILLING TO CONSIDER INCREASED US INVESTMENT IN NATO'S DEFENSE, IF OUR ALLIES WILL JOIN THE EFFORT TO THE EXTENT OF THEIR ABILITIES. SECRETARY VANCE'S LETTER TO SYG LUNS, WHICH WAS

CIRCULATED TO PERMREPS, MENTIONED SEVERAL STEPS THE US IS TAKING TO INCREASE THE CAPABILITIES OF US FORCES COMMITTED TO NATO. WE WERE DISAPPOINTED THAT LUNS' RECENT FOLLOW-UP TO THE MONDALE FORMULA ELICITED SUCH A WEAK RESPONSE FROM OUR ALLIES, (REF A). CONSEQUENTLY, WE BELIEVE THAT DISCUSSION OF PARALLEL IMPROVEMENTS SHOULD BE STRUCTURED MORE CAREFULLY, AND SHOULD PROVIDE BOTH TIME AND A FRAMEWORK FOR ALLIED REACTIONS WHICH WERE ABSENT FROM LUNS' EFFORT.

-- TO PROPOSE SPECIFIC DEFENSE IMPROVEMENT IMPACT MEASURES, AND INVITE COMPLEMENTARY ALLIED RESPONSES, THAT WOULD LEAD LOGICALLY INTO A STUDY OF THE WHOLE OF THAT PARTICULAR CONVENTIONAL FORCE WEAKNESS -- IN THE CONTEXT OF THE DEFENSE REVIEW AS A WHOLE.

2. THE PROPOSAL THAT FOLLOWS IS THE FIRST OF SEVERAL DEFENSE IMPROVEMENT MEASURES WE HAVE UNDER CONSIDERATION FOR THE MAY MEETINGS. IT APPEARS TO US THAT AN AREA WHERE CERTAIN OF OUR ALLIES COULD MAKE A SUBSTANTIAL CONTRIBUTION WHICH WOULD HAVE A PROMPT AND IMPORTANT
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EFFECT ON NATO DEFENSE WOULD BE ENHANCEMENT OF THE READINESS AND OVERALL CAPABILITY OF THEIR FORCES IN NORTHAG. IN RESPONSE TO A PROPOSAL FROM SACEUR, THE US IS PROCEEDING WITH PLANS TO DEPLOY AN ARMORED INFANTRY BRIGADE TO NORTHAG, NEAR GARLSTEDT, BY END-FY 78. WE ARE CONVINCED THAT THIS DEPLOYMENT IS AN ESSENTIAL MANIFESTATION OF ALLIANCE RESOLVE, AND AN IMPORTANT STEP TOWARD SOLUTION OF THE PROBLEM OF STRATEGIC MALPOSITIONING IN THE CENTRAL REGION. THE US DEPLOYMENT WILL CONSTITUTE A CONSIDERABLE UPGRADING OF NATO'S CAPABILITY IN THE CRITICALLY IMPORTANT NORTH GERMAN PLAIN.

3. WE ARE CONSIDERING A REINFORCEMENT PACKAGE FOR AFCENT RESERVE WHEREIN THE GARLSTEDT BRIGADE WOULD BE THE LEAD ELEMENT OF A WARTIME THREE DIVISION CORPS AVAILABLE TO REINFORCE NORTHAG. TO MAKE THIS A REALITY WE WOULD EXPECT COMPLEMENTARY MEASURES ON THE PART OF OUR ALLIES.

4. WE THEREFORE PROPOSE INITIATION OF A COORDINATED

IMPROVEMENT PROGRAM AMONG NATIONS CONTRIBUTING FORCES TO NORTHAG INCLUDING THE US. INDIVIDUAL NATIONS AND SACEUR WILL, OF COURSE, BE IN BEST POSITION TO DETERMINE WHAT SPECIFIC ACTIONS WOULD BE APPROPRIATE. HOWEVER, WE FEEL AT LEAST THE FOLLOWING SHOULD BE CONSIDERED.

A. UK:

(1) MAINTAIN MANPOWER MANNING AND TRAINING OF NATO

COMMITTED LAND FORCES, INCLUDING MEDICAL AND OTHER LOGISTIC UNITS, AT LEAST AT THE MINIMUM LEVELS REQUIRED BY ACE FORCES STANDARDS.

(2) IMPROVE THE PEACETIME LOCATION OF MAL-LOCATED FORCES, WITH PARTICULAR EMPHASIS ON COVERING FORCES. TO THE EXTENT THIS IS NOT POSSIBLE, INCREASE THEIR READINESS TO
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DEPLOY TO GDP POSITIONS, WHEREVER THIS LAGS BEHIND AFCENT REQUIREMENTS.

(3) REPLACE, WHERE PRACTICABLE, RESERVIST UNITS EARMARKED AS REINFORCEMENT FOR THE I BRITISH CORPS BY REGULAR UNITS STATIONED IN THE UNITED KINGDOM, AND IN GENERAL, INCREASE READINESS OF ALL REINFORCING UNITS NOW CURRENTLY DEPLOYING BY M5 OR 6 TO POINT WHERE THEY CAN DEPLOY TO GDP POSITIONS WITHIN 48 HOURS.

B. NETHERLANDS:

(1) INITIATE STEPS TO IMPROVE THE PEACETIME LOCATIONS OF ALL MALPOSITIONED FORCES PLACING PARTICULAR EMPHASIS ON THE COVERING FORCES. AS A MINIMUM AUGMENT THE GROUND FORCE SITUATION IN THE FRG BY POSITIONING ONE ADDITIONAL BRIGADE AND ONE DIVISIONAL HEADQUARTERS IN THE FRG IN PEACETIME. TO THE EXTENT RELOCATION IS NOT FEASIBLE, PLACE ALL M-DAY UNITS IN STATE OF READINESS TO MOVE OUT WITHIN 12 HOURS.

(2) EXERCISE AS FAR FORWARD AND AS FREQUENTLY AS POSSIBLE TO MINIMIZE REACTION TIME AND GAIN KNOWLEDGE OF THE TERRAIN.

(3) CONTINUE TO IMPLEMENT THE PLANNED MECHANIZATION OF THE 5TH NL DIVISION.

C. BELGIUM:

(1) REDUCE REACTION TIME OF THE 12TH RESERVE BRIGADE TO

MAKE IT AVAILABLE IN GDP POSITION AT M 5 VICE M 15.

(2) RECONSIDER RESERVE UNIT ASSIGNMENTS AND ENHANCE
READINESS TO PROVIDE GREATER REINFORCEMENT FOR THE BELGIAN
CORPS AREA.

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(3) MAINTAIN ITS PRESENT LEVEL OF BRIGADES DEPLOYED
FORWARD IN THE FRG.

D. FEDERAL REPUBLIC OF GERMANY:

(1) IMPROVE THE PEACETIME LOCATION OF MAL-LOCATED FORCES,
WITH PARTICULAR EMPHASIS ON COVERING FORCES LOCATED CLOSE
TO THEIR WAR LOCATIONS EAST OF THE RHINE.

(2) ORGANIZE RESERVE UNITS FOR ADDITIONAL REINFORCEMENT
OF NORTHAG.

(3) ASSIST IN LOCATING SUITABLE CASERNES FOR APPROPRIATE
BASING OF ADDITIONAL DUTCH AND US UNITS IN NORTHAG.

E. ALL EUROPEAN NATIONS: DEVELOP FIRM PLANS AND
PROGRAMS FOR EARLY USE OF A NATO CIVIL AIRLIFT POOL TO
SUPPLEMENT EXISTING AND PLANNED INTRA-THEATER AND INTER-
THEATER AIRLIFT.

5. WE WOULD LIKE THE MAY DPC MINISTERIAL TO DISCUSS
NORTHAG IMPROVEMENTS EITHER IN RESPONSE TO SHAPE RECOM-
MENDATIONS OR US INITIATIVES IN RESTRICTED SESSION.
IMPROVED ANTITANK CAPABILITY AND INCREASED AMMUNITION
WAR STOCKS WOULD ALSO BE PART OF NORTHAG PACKAGE, BUT
WE WILL ADDRESS THOSE GOALS IN SEPTTEL. WE WOULD WELCOME
MISSION VIEWS ON ABOVE. THIS SHOULD NOT REPEAT NOT BE
DISCUSSED WITH FOREIGN OFFICIALS AT THIS POINT.

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